COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 219

(By Senators Kessler (Acting President) and Hall, By Request of the Executive)

[Originating in the Committee on Finance; reported February 11, 2011.]

A BILL to amend and reenact §11B-2-20 of the Code of West Virginia, 1931, as amended; and to amend and reenact §21A-8-1 and §21A-8-10 of said code, all relating to maintaining solvency of the Unemployment Compensation Fund; providing a mechanism for the Governor to borrow funds from the Revenue Shortfall Reserve Fund and deposit those funds into the Unemployment Compensation Fund if the balance of the Unemployment Compensation Fund drops below \$20 million; providing that no amount borrowed shall exceed \$20 million; and providing for repayment of any outstanding loans from the

Revenue Shortfall Reserve Fund or other funds legally available.

Be it enacted by the Legislature of West Virginia:

That §11B-2-20 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that §21A-8-1 and §21A-8-10 of said code be amended and reenacted, all to read as follows:

CHAPTER 11B. DEPARTMENT OF REVENUE.

ARTICLE 2. STATE BUDGET OFFICE.

§11B-2-20. Reduction of appropriations; powers of Governor; Revenue Shortfall Reserve Fund and permissible expenditures therefrom.

1 (a) Notwithstanding any provision of this section, the 2 Governor may reduce appropriations according to any of the 3 methods set forth in sections twenty-one and twenty-two of 4 this article. The Governor may, in lieu of imposing a reduc-5 tion in appropriations, request an appropriation by the 6 Legislature from the Revenue Shortfall Reserve Fund 7 established in this section.

8 (b) A Revenue Shortfall Reserve Fund is hereby continued
9 within the State Treasury. The Revenue Shortfall Reserve
10 Fund shall be funded as set forth in this subsection from

surplus revenues, if any, in the State Fund, General Revenue, 11 as the surplus revenues may accrue from time to time. Within 1213 sixty days of the end of each fiscal year, the secretary shall 14 cause to be deposited into the Revenue Shortfall Reserve 15Fund the first fifty percent of all surplus revenues, if any, determined to have accrued during the fiscal year just ended. 16 17 The Revenue Shortfall Reserve Fund shall be funded contin-18 uously and on a revolving basis in accordance with this 19subsection up to an aggregate amount not to exceed ten 20percent of the total appropriations from the State Fund, 21General Revenue, for the fiscal year just ended. If at the end of any fiscal year the Revenue Shortfall Reserve Fund is 22funded at an amount equal to or exceeding ten percent of the 2324State's General Revenue Fund budget for the fiscal year just 25ended, then there shall be no further obligation of the secretary under the provisions of this section to apply any 26surplus revenues as set forth in this subsection until that 27time the Revenue Shortfall Reserve Fund balance is less than 28 29ten percent of the total appropriations from the state fund, 30 general revenue State Fund, General Revenue.

31 (c) Not earlier than the first day of November <u>1</u> of each
32 calendar year, if the state's fiscal circumstances are such as

to otherwise trigger the authority of the Governor to reduce 33 appropriations under this section or section twenty-one or 34 35 section twenty-two of this article, then in that event the 36 Governor may notify the presiding officers of both houses of 37 the Legislature in writing of his or her intention to convene 38 the Legislature pursuant to section nineteen, article VI of the Constitution of West Virginia for the purpose of requesting 39 the introduction of a supplementary appropriation bill or to 40 41 request a supplementary appropriation bill at the next 42preceding regular session of the Legislature to draw money from the surplus Revenue Shortfall Reserve Fund to meet 43 any anticipated revenue shortfall. If the Legislature fails to 44 enact a supplementary appropriation from the Revenue 45 46 Shortfall Reserve Fund during any special legislative session 47called for the purposes set forth in this section or during the next preceding regular session of the Legislature, then the 48 49 Governor may proceed with a reduction of appropriations pursuant to sections twenty-one and twenty-two of this 50article. Should any amount drawn from the Revenue Short-5152fall Reserve Fund pursuant to an appropriation made by the Legislature prove insufficient to address any anticipated 53shortfall, then the Governor may also proceed with a 54

reduction of appropriations pursuant to sections twenty-oneand twenty-two of this article.

(d) Upon the creation of the fund, the Legislature is
authorized and may make an appropriation from the Revenue Shortfall Reserve Fund for revenue shortfalls, for
emergency revenue needs caused by acts of God or natural
disasters or for other fiscal needs as determined solely by the
Legislature.

63 (e) Prior to the thirty-first day of October 31 of in any fiscal year in which revenues are inadequate to make timely 64 payments of the state's obligations, the Governor may by 65 executive order, after first notifying the presiding officers of 66 both houses of the Legislature in writing, borrow funds from 67 68 the Revenue Shortfall Reserve Fund. The amount of funds borrowed under this subsection shall not exceed one and 69 one-half percent of the general revenue estimate for the 70fiscal year in which the funds are to be borrowed, or the 7172amount the Governor determines is necessary to make timely 73payments of the state's obligations, whichever is less. Any funds borrowed pursuant to this subsection shall be repaid, 74 75without interest, and redeposited to the credit of the Revenue Shortfall Reserve Fund within ninety days of their with-76 77 drawal

78 (f) On the first day of any month in which the balance in 79 the state's Unemployment Compensation Fund, established 80 in article eight, chapter twenty-one-a of this code, is pro-81 jected by the Executive Director of Workforce West Virginia to drop below \$20 million at any time during said month, the 82 Governor may by executive order, after first notifying the 83 84 presiding officers of both houses of the Legislature in 85 writing, borrow funds from the Revenue Shortfall Reserve Fund for deposit into the Unemployment Compensation 86 Fund to be expended in accordance with this code. The 87 amount of funds borrowed and outstanding under this 88 subsection shall not exceed \$20 million at any one time, or 89 90 the amount the Governor determines is necessary to ade-91quately sustain the balance in the Unemployment Compen-92sation Fund at a minimum of \$20 million, whichever is less. 93 Any funds borrowed pursuant to this subsection shall be 94repaid from funds on deposit in the Unemployment Trust Fund in excess of \$20 million or from other funds legally 95 96 available for such purpose, without interest, and redeposited to the credit of the Revenue Shortfall Reserve Fund within 97 98 one-hundred-eighty days of their withdrawal.

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99 (f) (g) There is hereby in the State Treasury the "Revenue Shortfall Reserve Fund – Part B." The Revenue Shortfall 100 101 Reserve Fund – Part B shall consist of moneys transferred 102 from the West Virginia Tobacco Settlement Medical Trust 103Fund pursuant to the provisions of section two, article 104 eleven-a, chapter four of this code, repayments made of the loan from the West Virginia Tobacco Settlement Medical 105 106 Trust Fund to the physician's mutual insurance company 107 pursuant to the provisions of article twenty-f, chapter thirty-108 three of this code, and all interest and other return earned on the moneys in the Revenue Shortfall Reserve Fund - Part B. 109110 Moneys in the Revenue Shortfall Reserve Fund - Part B may be expended solely for the purposes set forth in subsection 111 112(d) of this section, subject to the following conditions:

(1) No moneys in the Revenue Shortfall Reserve Fund –
Part B nor any interest or other return earned thereon may
be expended for any purpose unless all moneys in the
Revenue Shortfall Reserve Fund described in subsection (b)
of this section have first been expended, except that the
interest or other return earned on moneys in the Revenue
Shortfall Reserve Fund – Part B may be expended as provided in subdivision (2) of this subsection; and

121 (2) Notwithstanding any other provision of this section to 122the contrary, the Legislature may appropriate any interest 123 and other return earned thereon that may accrue on the 124moneys in the Revenue Shortfall Reserve Fund - Part B after 125June 30, 2025 the thirtieth day of June, two thousand twenty-five, for expenditure for the purposes set forth in 126 127 section three, article eleven-a, chapter four of this code; and 128 (3) Any appropriation made from Revenue Shortfall 129Reserve Fund – Part B shall be made only in instances of 130revenue shortfalls or fiscal emergencies of an extraordinary 131nature.

(g) (h) Subject to the conditions upon expenditures from 132 the Revenue Shortfall Reserve Fund – Part B prescribed in 133 134subsection (f) (g) of this section, in appropriating moneys 135pursuant to the provisions of this section, the Legislature may in any fiscal year appropriate from the Revenue Short-136fall Reserve Fund and the Revenue Shortfall Reserve Fund – 137 Part B, a total amount up to, but not exceeding, ten percent 138 of the total appropriations from the State Fund, General 139140 Revenue, for the fiscal year just ended.

(h) (i) (1) Of the moneys in the Revenue Shortfall Reserve
Fund, <u>\$100</u> one hundred million, dollars, or such greater

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amount as may be certified as necessary by the director of 143 the budget for the purposes of subsection (e) of this section, 144 145 shall be made available to the West Virginia Board of 146 Treasury Investments for management and investment of the 147 moneys in accordance with the provisions of article six-c, chapter twelve of this code. All other moneys in the Revenue 148 149 Shortfall Reserve Fund shall be made available to the West 150Virginia Investment Management Board for management and 151investment of the moneys in accordance with the provisions 152of article six, chapter twelve of this code. Any balance of the Revenue Shortfall Reserve Fund including accrued interest 153and other return earned thereon at the end of any fiscal year 154 shall not revert to the general fund but shall remain in the 155156Revenue Shortfall Reserve Fund for the purposes set forth in 157 this section.

(2) All of the moneys in the Revenue Shortfall Reserve
Fund – Part B shall be made available to the West Virginia
Management Board for management and investment of the
moneys in accordance with the provisions of article six,
chapter twelve of this code. Any balance of the Revenue
Shortfall Reserve Fund – Part B, including accrued interest
and other return earned thereon at the end of any fiscal year,

165 shall not revert to the general fund but shall remain in the166 Revenue Shortfall Reserve Fund –Part B for the purposes set167 forth in this section.

CHAPTER 21A. UNEMPLOYMENT COMPENSATION. ARTICLE 8. UNEMPLOYMENT COMPENSATION FUND.

§21A-8-1. Establishment.

There is hereby established as a special fund, separate and
 apart from all public moneys or funds of the state, an
 Unemployment Compensation Fund. The fund shall consist
 of:

5 (1) All payments collected under this chapter.

6 (2) Interest earned upon money in the fund.

7 (3) Property or securities acquired through the use of the8 fund.

9 (4) Earnings of such property or securities.

10 (5) Amounts transferred from the Employment Security

11 Special Administration Fund.

12 (6) Any moneys loaned to the fund pursuant to section

13 <u>twenty</u>, article two, chapter eleven-b of this code.

14 (6) (7) Any moneys received from the federal unemploy-

15 ment account in the Unemployment Trust Fund in accor-

dance with Title XII of the Social Security Act, as amended. 16

17 All money in the funds shall be mingled and undivided.

18 Any interest required to be paid on advances under Title 19XII of the Social Security Act, as amended, shall be paid by 20the date on which such interest is due. No interest shall be paid directly or indirectly from amounts in the Unemploy-2122ment Compensation Trust Fund.

§21A-8-10. Withdrawals.

1 Except as provided in section thirteen of this article, money shall be requisitioned from this state's account in the 2 unemployment trust fund solely for the payment of benefits 3 and repayment of any loans outstanding from the Revenue 4 Shortfall Reserve Fund as provided in section twenty, article 5 6 two, chapter eleven-b of this code. The commissioner may requisition from the unemployment trust fund such accounts, 7 not exceeding the amount of the account, as he the commis-8 sioner determines to be necessary for the payment of benefits 9 for a reasonable future period or to repay a loan outstanding 10from the Revenue Shortfall Reserve Fund as provided in 11 12section twenty, article two, chapter eleven-b of this code. 13Upon receipt of the money he the commissioner shall 14

deposit it in the benefit account.

(NOTE: The purpose of this bill is to provide a mechanism for the Governor to borrow funds from the Revenue Shortfall Reserve Fund and deposit those funds into the Unemployment Compensation Fund if the balance of the Unemployment Compensation Fund drops below \$20 million and to provide a mechanism for repaying any such loans outstanding from the Revenue Shortfall Reserve Fund.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.)